
YOUTH JUSTICE SERVICE – UPDATE

Purpose of the Report

1. Following the publication of the HMIP Inspection report of the Youth Justice Service in 2020, the Children & Young People Scrutiny Committee agreed that it would prioritise the Youth Justice Service as a topic for scrutiny, and has continued to monitor improvements since this time.
2. **Appendix A** attached to this report provides Members with an update on progress in relation to the Youth Justice Service. This is supported by a number of further appendices highlighted in this report.

Background

3. The Cardiff Youth Justice Service (YJS) is a statutory partnership set up under the Crime and Disorder Act 1998 to work with 10- to 18-year-olds and their families, to prevent anti-social behaviour, offending and re-offending. YJS workers provide intervention and support to young people sentenced to a community penalty or custody or those dealt with by an out-of-court disposal, as well as prevention and diversion work to try to steer young people away from entering the youth criminal justice system. They also offer support to victims of youth crime and anti-social behaviour.
4. The inspection, in January 2020 was led by HMI Probation and supported by inspectors from Care Inspectorate Wales, Estyn, Healthcare Inspectorate Wales, and HMI Constabulary and Fire & Rescue Services (HMICFRS).

5. At that time, Cardiff Youth Offending Service was rated as 'Inadequate' across all areas of work: leadership and staffing; working with partners such as health, education and police; and providing services to children and young people who have offended and to their victims. The inspection found improvement was required across all areas. The report made 14 recommendations. A subsequent Strategy and Action Plan "All Our Futures" was agreed and implemented.
6. A further inspection was undertaken in March 2022 and the report was published on 2 August 2022. HMIP concluded that...

Overall, Cardiff YJS was rated as 'Requires improvement'. We also inspected the quality of resettlement policy and provision, which was separately rated as 'Good'.

HMIP made 7 recommendations in the August 2022 report. A copy of the inspection report can be found in the link contained in paragraph 8 of this report.

Issues

7. Since the Inspection, this Scrutiny Committee has monitored progress and improvements to the YJS, via bi-monthly updates. At its work programming forum on the 19th July 2022, this Committee agreed that, given the progress and improvements made within the YJS and the Youth Justice Board for England and Wales's decision to 'de-escalate' the Service from Stage 3 to Stage 1, the Committee would now receive YJS Updates on a quarterly basis.
8. Attached at **Appendix A** is an update on the Youth Justice Service provided by the Service Area and Independent Chair. This covers:

Service Performance

A range of performance results for the Youth Justice Service are attached at **Appendix B**.

In relation to Service Performance, the update also contains updates in relation to:

- Recent developments in relation to staffing
- Quality Assurance Framework
- Summer programme - attached at **Appendix C** is an evaluation of the Programme.
- SAFE Model
- Engagement with Schools
- Participation
- Volunteers

HMI Probation Inspection and YJB Monitoring

The service was inspected in March 22 and the report was published on 2 August 2022. The full report is at [Cardiff-YJS-inspection-report.pdf](#)

In response, Cardiff Youth Justice Board submitted an Action Plan (attached at **Appendix D**) which HMIP formally accepted on 15 September 2022. This is now being monitored by Board and service for implementation.

YJ Strategy 22-24: Building Safer Futures Together

The new Youth Justice strategy was launched by the Leader at a partnership conference on the 27 September 2022. This had been co designed with some of the children the YJS works with and in addition the YJS welcomed Councillors, Chief Executive, staff, Board, Sub-committee members and partner organisations. A copy of the new Strategy is attached at **Appendix E**. A hard copy of the Strategy document will also be distributed to Members at this meeting.

Previous Scrutiny

9. At its meeting on the 30 July 2020, CYPSC considered the YJS Inspection Report and the Council's response to it¹. It was agreed that the Committee would monitor developments in relation to
- Youth Justice Board Governance and Progress
 - Performance Measures
 - Engagement and consultation with Young People and their Families/Carers
 - Improved/Joined working internally
 - Improved/Joined up working across the Partnership
10. As stated in Paragraph 1 of this report, CYPSC Members agreed that YJS be a priority topic for the Committee's work for the foreseeable future. Members have received updates across Children's Services (including YJS) at the following CYPSC meetings:
- 30 July 2020 – full briefing to Committee
 - 15 September 2020 – during the consideration of the Local Authority Social Services Annual report 2019/2020
 - 12 October 2020 – during the Children's Services Update
 - 15th March 2021 – full briefing to Committee
 - 11 May 2021 – full briefing to Committee; meeting with young people in the YJS
 - 13 July 2021 - full briefing to Committee
 - 13 October 2021 – full briefing to Committee
 - 9 December 2021 – full briefing to Committee
 - 1 March 2022 – full briefing to Committee
11. In addition to the issues highlighted in Paragraph 9, during these briefings, Members have made comments and requested evidence in relation to the following:

¹ [Agenda for Children and Young People Scrutiny Committee on Thursday, 30th July, 2020, 4.30 pm : City of Cardiff Council \(moderngov.co.uk\)](#)

- Post 16 opportunities/NEETs/Young Homeless (September and October 2020)
- Recruitment and retention of staff (September 2020; May 2021; October 2021)
- Demand on Services (October 2020; July 2021; October 2021)
- Staff Health & Wellbeing (October 2020; October 2021)
- Role of the Judiciary (October 2020)
- Quality Assurance (March 2021)
- HMIP Inspection (March 2021; March 2022)
- Early Help (March 2021)
- Impact of Strategic Partners (March 2021; December 2021)
- The Voice of young people (March 2021)
- Meeting young people (May 2021)
- Engagement and Evidence Gathering (May 2021; July 2021)
- Partnerships and Joined-Up Working (May 2021; July 2021; December 2021; March 2022)
- Funding and Resources (May 2021)
- Substance Misuse (July 2021)
- Young People Vulnerable to Criminal Exploitation (July 2021; December 2021; March 2022)
- Impact Evidence (October 2021)
- SAFE Model (October 2021; March 2022)
- Prevention and Early Intervention (December 2021)
- Resettlement Tracker (December 2021)
- First-time entrants into the system (March 2022)
- Diversity and proportionality of those in the YJS (March 2022)
- Reoffending rates (March 2022);

Way Forward

12. Councillor Ash Lister (Cabinet Member for Social Services (Children's)), Deborah Driffield (Director of Children's Services), and Graham Robb (Independent Chair, Youth Justice Board – *joining remotely*) will be available to answer any questions Members may have.

13. Members will be able to agree any comments, concerns or recommendations that they wish to pass on to the Cabinet Member, Director of Children's Services and Independent Chair of the Youth Justice Board.

Legal Implications

14. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct legal implications. However, legal implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet will set out any legal implications arising from those recommendations. All decisions taken by or on behalf of the Council must (a) be within the legal powers of the Council; (b) comply with any procedural requirement imposed by law; (c) be within the powers of the body or person exercising powers on behalf of the Council; (d) be undertaken in accordance with the procedural requirements imposed by the Council e.g. Scrutiny Procedure Rules; (e) be fully and properly informed; (f) be properly motivated; (g) be taken having regard to the Council's fiduciary duty to its taxpayers; and (h) be reasonable and proper in all the circumstances.

Financial Implications

15. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct financial implications at this stage in relation to any of the work programme. However, financial implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet will set out any financial implications arising from those recommendations.

RECOMMENDATION

That Committee considers this report, its Appendices and information provided at the meeting and agrees any recommendations, comments or advice it wishes to offer to the Cabinet Member, Director of Children's Services and Independent Chair of the Youth Justice Board.

Davina Fiore

Director of Governance and Legal Services

13 October 2022